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ALSO FOR USEC, USOECD AND USUNESCO

E.O. 12356: DECL:OADR
TAGS: KSCA, XX
SUBJECT: OES TELEGRAPHIC NEWSLETTER - SEPTEMBER 1985

1. (U) THIS EDITION OF THE OES NEWSLETTER, COVERING DEVELOPMENTS IN SEPTEMBER AND IN SOME CASES EARLY OCTOBER, WAS PREPARED BY THE OES STAFF. THE CONTENT HAS NOT BEEN CLEARED WITH OTHER BUREAUS IN THE DEPARTMENT OR WITH OTHER AGENCIES, AND SHOULD NOT THEREFORE TO BE RELIED UPON FOR ACTION PURPOSES.
2. (U) UNLIKE PREVIOUS NEWSLETTERS, THIS CABLE CONTAINS BOTH CLASSIFIED AND UNCLASSIFIED ITEMS. IT IS INTENDED CONFIDENTIAL

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TO PROVIDE TIMELY INFORMATION ON SIGNIFICANT OES ISSUES AND DEVELOPMENTS AND POSTS MAY MAKE WHATEVER FURTHER USE OR DISTRIBUTION OF THE MATERIAL THEY DEEM APPROPRIATE. OES IS ANXIOUS TO MAKE THIS AS USEFUL A

UNITED STATES DEPARTMENT OF STATE
REVIEW AUTHORITY: ROBERT O HOMME
DATE/CASE ID: 27 JAN 2012 201100758

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ENVIRONMENT, HEALTH AND NATURAL RESOURCES

4. (U) LONDON DUMPING CONVENTION AND LOW-LEVEL
RADWASTES

OVER STRONG OBJECTIONS FROM THE U.S., U.K. AND FRANCE,
THE NINTH CONSULTATIVE MEETING OF CONTRACTING PARTIES
TO THE LONDON DUMPING CONVENTION (LDC-9), HELD IN
LONDON SEPTEMBER 23-27, ADOPTED A VOLUNTARY SUSPENSION
ON SEA DISPOSAL OF LOW-LEVEL RADIOACTIVE WASTES (OCEAN
DUMPING OF HIGH-LEVEL WASTES IS ALREADY BANNED) BY A
VOTE OF 25-6 (US)-7' OTHERS OPPOSED WERE CANADA, SOUTH
AFRICA AND SWITZERLAND; THOSE ABSTAINING WERE
ARGENTINA, BELGIUM, GREECE ITALY, JAPAN, PORTUGAL AND
THE USSR'

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FOLLOWING THE VOTE, AMBASSADOR NEGROPONTE, WHO LED THE
U.S. DELEGATION, SAID THAT THE ACTION "SETS A VERY
UNFORTUNATE PRECEDENT FOR THE FUTURE COHESIVENESS AND
FUNCTIONING OF THE LDC SYSTEM," AND WARNED: "SIMILAR
ACTION IN THE FUTURE ON OTHER IMPORTANT ISSUES WILL NOT
ONLY UNDERMINE THE FABRIC AND REGULATORY FRAMEWORK OF
THE LONDON DUMPING CONVENTION, BUT ALSO TEND TOWARD ITS
POLITICIZATION."

THE POTENTIALLY OPEN-ENDED MORATORIUM, LINKED TO SOCIAL,
POLITICAL, LEGAL AND TECHNICAL STUDIES WHICH WILL TAKE
YEARS TO COMPLETE, WAS PROMOTED PRIMARILY BY SPAIN,
PACIFIC ISLAND STATES, AUSTRALIA, NEW ZEALAND, AND THE
NORDICS. IT IS NEVERTHELESS PREFERABLE FROM THE U.S.
POINT OF VIEW TO A FORMAL BAN ON ALL SEA DISPOSAL OF
RADIOACTIVE WASTES AND MATTER WHICH KIRIBATI AND NAURU
INTRODUCED IN 1983 AT LDC-7 (WHICH IS STILL ON THE
TABLE). THE MORATORIUM DOES NOT DIRECTLY AFFECT THE
UNITED STATES -- WE HAVE NOT DIPOSED OF RADIOACTIVE
WASTES AT SEA SINCE 1970 AND HAVE NO PLANS TO RESUME.

THE U.S. OBJECTION WAS ONE OF PRINCIPLE: THE MORATORIUM
TENDS TO UNDERMINE THE TRADITIONS IN LDC AND OTHER

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PRINCIPLES' IT WAS ADOPTED BY A MAJORITY WHICH SHOWED
LITTLE INTEREST IN COMPROMISE, DISREGARDING AN EXPERT
PANEL REPORT THAT FOUND NO EVIDENCE OF SIGNIFICANT RISK
FROM LOW LEVEL RADWASTES TO HUMANS OR HARM TO THE
MARINE ENVIRONMENT.

THE DEPARTMENT VIEWS LDC-9'S ADOPTION OF A MORATORIUM
BY VOTE WITHOUT SCIENTIFIC AND TECHNICAL JUSTIFICATION
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AS A SERIOUS DEPARTURE FROM THE CONVENTION'S PURPOSE
AND PRINCIPLES. IT WOULD BE UNFORTUNATE IF THE LONDON
DUMPING CONVENTION, WHICH HAS A SOLID RECORD OF
ACHIEVEMENTS IN MARINE ENVIRONMENTAL PROTECTION SINCE
IT BECAME EFFECTIVE IN 1975, WERE TO DEVIATE SO FAR
FROM ITS PRINCIPLES AS TO LOSE ITS MEANING AND
EFFECTIVENESS. TO FORESTALL SUCH AN OUTCOME, WE INTEND
TO SEEK REDRESS AT LDC-10, AND WILL WORK VIGOROUSLY IN
THE INTERSESSIONAL PERIOD TO THAT END.

IN AREAS OTHER THAN RADIOACTIVE WASTES' LDC-9 HAD SOME
NOTEWORTHY ACHIEVEMENTS. THE CONTRACING PARTIES:

-- APPROVED AN INTERSESSIONAL WORKING GROUP ON
APPLICATION OF THE ANNEXES TO DREDGED MATERIAL, TO MEET
OCTOBER 28-30, 1985;

- ACCEPTED THE RECOMMENDATION OF THE LDC SCIENTIFIC
GROUP FOR AN INTERSESSIONAL EXPERT WORKING GROUP ON
INCINERATION AT SEA OF HAZARDOUS WASTE, PROBABLY IN
JUNE 1986, TAKING INTO ACCOUNT THE SCHEDULED COMPLETION
OF U'S. RESEARCH;

-- UNDERTOOK INTERSESSIONAL CONSULTATIONS ON
IMPORT/EXPORT OF WASTES FOR DISPOSAL AT SEA: AND

-- ADOPTED A U.S.-SPONSORED RESOLUTION ON
ENVIRONMENTAL HAZARDS OF PERSISTENT PLASTICS, INCLUDING
FISHNETS, CALLING FOR THE LDC SECRETARIAT TO SHARE
INFORMATION ON THE PROBLEM WITH THE IMO MARINE
ENVIRONMENT PROTECTION COMMITTEE AND THE FAO, AND
PLEDGING MEMBERS' COOPERATION IN SEEKING MEANS TO
REDUCE HARM TO WILDLIFE FROM SUCH DISPOSAL.

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INTERAGENCY MEETINGS TOOK PLACE IN SEPTEMBER AND OCTOBER 1985 TO ACHIEVE A UNIFIED U.S. GOVERNMENT POSITION ON A DOCUMENT ON SAFETY AND REGULATIONS IN BIOTECHNOLOGY PREPARED BY AN OECD AD HOC GROUP OF EXPERTS.

THE OECD AD HOC GROUP COMPLETED ITS DOCUMENT IN JUNE AND DISTRIBUTED IT FOR NATIONAL REVIEW. THE DOCUMENT HAS ATTEMPTED TO PRESENT THE MAXIMUM NUMBER OF APPROACHES A COUNTRY CAN TAKE IN DEALING WITH THE SAFETY CONSIDERATIONS OF BIO-TECHNOLOGY. IT DESCRIBES THE PHILOSOPHY FOR SCIENTIFIC CONSIDERATION OF RISKS, DISCUSSES HOW RISKS MIGHT BE MANAGED THROUGH CONTAINMENT MECHANISMS AND IDENTIFIES THE SCIENTIFIC CONSIDERATIONS FOR SAFE MANAGEMENT OF AGRICULTURAL AND ENVIRONMENTAL APPLICATIONS.

THE PAPER REVIEWS THE EMERGING INDUSTRIAL USE OF RECOMBINANT DNA (RDNA) ENGINEERED ORGANISMS IN BIOTECHNOLOGY PROCESSES AND PRODUCTS. THIS IS THE FIRST STEP TOWARD A POSSIBLE INTERNATIONAL ACCORD TO PROMOTE COMMERCE IN BIOTECHNOLOGY WHILE REDUCING NATIONAL BARRIERS TO TRADE. THE MAIN FOCUS IS TO BE AN ASSESSMENT OF THE SAFETY OF INDUSTRIAL, AGRICULTURAL AND ENVIRONMENTAL USES OF RDNA.

IN REVIEWING THE OECD DOCUMENT, SOME U.S. AGENCIES FOUND THAT A REGULATORY TONE HAD CREPT INTO THE DOCUMENT. MOST AGENCIES ALSO BELIEVED THAT IT CONTAINED TOO MUCH DETAIL, WHICH WOULD MAKE IT QUICKLY OUTDATED, GIVEN THE RAPID DEVELOPMENT OF BIOTECHNOLOGY. THE U.S. REVISION WILL BE DISCUSSED AT THE NEXT MEETING OF THE OECD AD HOC GROUP ON BIOTECHNOLOGY, IN EARLY DECEMBER

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1985, WHERE WE WILL EXPLAIN THE RATIONALE FOR OUR SUGGESTED CHANGES IN THE HOPE OF WINNING APPROVAL FOR OUR REVISION. WE BELIEVE THE U.S. CHANGES CONSIDERABLY

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STRENGTHEN THE DOCUMENT WHICH IS NOW EAGERLY AWAITED BY
A NUMBER OF OECD COUNTRIES. FDA COMMISSIONER FRANK E.
YOUNG WILL LEAD THE U.S. DELEGATION TO THE OECD
BIOTECHNOLOGY MEETING AND RICHARD J. SMITH, PRINCIPAL
DEPUTY ASSISTANT SECRETARY IN OES, WILL BE THE
ALTERNATE HEAD.

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6. (U) PROTECTION OF THE OZONE LAYER

PREPARATIONS HAVE BEGUN FOR AN ECONOMICS WORKSHOP ON
CHLOROFLUOROCARBONS (CFC). THE FIRST SESSION OF THE
WORKSHOP, TO BE HELD IN EUROPE IN MAY 1986, WILL FOCUS
ON CFC PRODUCTION CAPACITY, USE, TRADE, PROJECTED
DEMAND, REGULATIONS, AND EXISTING AND EMERGING
TECHNOLOGICAL CONTROL OPTIONS' THE SECOND SESSION, TO
BE HELD IN THE U.S. IN SEPTEMBER 1986, WILL IDENTIFY
AND ANALYZE VARIOUS POSSIBLE REGULATORY STRATEGIES' IN
A SEPARATE BUT RELATED DEVELOPMENT, UNEP AND EPA WILL
HOST A SCIENTIFIC CONFERENCE ON HEALTH AND
ENVIRONMENTAL EFFECTS OF OZONE DEPLETION AND CLIMATE
CHANGE, SCHEDULED TO BE HELD IN WASHINGTON, D.C., JUNE
16-20, 1986. THE WORKSHOP AND CONFERENCE SHOULD LAY
THE ESSENTIAL GROUNDWORK FOR RESUMPTION OF NEGOTIATIONS
ON A CFC PROTOCOL TO THE OZONE CONVENTION IN NOVEMBER,
1986'

7. (U) BRIEF BAN ON WILDLIFE IMPORTS FROM THE
PHILIPPINES

IN AN UNPRECEDENTED ACTION, THE U.S' FISH AND WILDLIFE
SERVICE (USFWS) EFFECTIVELY BANNED THE IMPORTATION INTO
THE U'S. OF ALL WILDLIFE AND WILDLIFE BY-PRODUCTS FROM
THE PHILIPPINES ON SEPT. 30. THE USFWS ACTION RESULTED
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FROM GOP FAILURE TO DESIGNATE A WILDLIFE EXPORT
AUTHORITY FOLLOWING A REORGANIZATION IN THE MINISTRY OF
NATURAL RESOURCES, COUPLED WITH CONTINUING
IRREGULARITIES IN SHIPMENTS OF WILDLIFE AND WILDLIFE
BY-PRODUCTS FROM THE PHILIPPINES. DESPITE INITIAL
OBJECTION BY SOME AFFECTED FIRMS, THE U.S. INDUSTRY
RESPONSE TO THE BAN WAS OVERWHELMINGLY FAVORABLE. AS A
RESULT OF THE USFWS ACTION, AUTHORITIES IN MANILA MOVED
QUICKLY TO DESIGNATE THE WOOD INDUSTRY DEVELOPMENT
AUTHORITY AS THE COMPETENT AGENCY FOR TERRESTRIAL
SPECIES COVERED UNDER THE CONVENTION ON INTERNATIONAL

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8. (U) ACTION PLAN FOR THE CARIBBEAN ENVIRONMENT

THE U.S. IS AN ACTIVE SUPPORTER OF THE UNEP-SPONSORED ACTION PLAN FOR THE CARIBBEAN ENVIRONMENT PROGRAM (APCEP). HOWEVER, IN ACCORDANCE WITH OVERALL U.S. POLICY ON FINANCING INTERNATIONAL ORGANIZATION ACTIVITIES, WE DO NOT PARTICIPATE IN THE TRUST FUND WHICH UNDERWRITES MOST APCEP PROGRAMS' AND FOR SOME TIME HAVE BEEN LOOKING FOR WAYS TO GIVE OTHER FORMS OF DIRECT SUPPORT TO APCEP PROJECTS. ONE SUCH EFFORT, TO ARRANGE SECONDMENT OF A USG OFFICIAL TO THE CARIBBEAN REGIONAL COORDINATING UNIT, BEING ESTABLISHED IN JAMAICA' NOW APPEARS TO BE PAYING OFF. THE U.S. ARMY CORPS OF ENGINEERS HAS AGREED IN PRINCIPLE TO SECOND ONE OF ITS OFFICERS, AN OCEAN SCIENTIST, FOR A TWO-YEAR TERM. WE ALSO UNDERSTAND FROM UNEP SOURCES THAT CHANCES ARE GOOD FOR A PARALLEL SECONDMENT OF AN EXPERT FROM U.S' PRIVATE INDUSTRY. THESE ARRANGEMENTS WILL, WHEN IMPLEMENTED' RELIEVE MUCH OF THE UNEP PRESSURE ON
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THE U.S. TO DO MORE FOR APCEP AND PARTICULARLY TO HELP LAUNCH THE CARIBBEAN REGIONAL COORDINATING UNIT.

9. (U) HEARING ON ENVIRONMENTAL CONCERNS AND MULTILATERAL BANKS

THE SENATE FOREIGN OPERATIONS SUBCOMMITTEE CONVENED ANOTHER IN A SERIES OF HEARINGS ON ENVIRONMENTAL IMPACTS OF PROJECTS SUPPORTED BY MULTILATERAL DEVELOPMENT BANKS (MDBS). ASSISTANT SECRETARY OF THE TREASURY DAVID MULFORD AND JAY HAIR, EXECUTIVE VICE PRESIDENT OF THE NATIONAL WILDLIFE FEDERATION, WERE THE PRINCIPAL WITNESSES AT THE HEARING, HELD ON SEPTEMBER 18. THERE WAS BROAD AGREEMENT THAT WHILE SOME PROGRESS HAS BEEN MADE BY THE MDBS, THE BANKS STILL HAVE A CONSIDERABLE WAY TO GO BEFORE THEY CAN BE GIVEN A PASSING GRADE FOR TAKING ENVIRONMENTAL CONCERNS INTO ACCOUNT IN THEIR CONSIDERATION OF PROJECT PROPOSALS.

PARTICULARLY SHARP CRITICISM WAS DIRECTED AT THE WORLD BANK FOR ITS INVOLVEMENT WITH A SEVERAL HUNDRED MILLION DOLLAR PROJECT TO PAVE A MAJOR ROAD INTO BRAZIL'S

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DESPITE PROJECTED LARGE-SCALE DESTRUCTION OF FRAGILE TROPICAL RAIN FORESTS WHICH WOULD BE FOLLOWED BY RAPID DEPLETION OF THE POOR SOIL LEFT OPEN FOR CULTIVATION. SEN. KASTEN THREATENED TO USE THE APPROPRIATIONS PROCESS TO FORCE THE MDBS TO ADDRESS ENVIRONMENTAL CONSIDERATIONS MORE ADEQUATELY IN CARRYING OUT THEIR ACTIVITIES.

NUCLEAR ENERGY AND ENERGY TECHNOLOGY

10. (U) SUCCESS CROWNS THIRD NPT REVIEW CONFERENCE

THE 1985 THIRD CONFERENCE TO REVIEW THE IMPLEMENTATION
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OF THE TREATY ON THE NON-PROLIFERATION OF NUCLEAR WEAPONS CAME TO A SUCCESSFUL CONCLUSION IN THE EARLY MORNING HOURS OF SEPTEMBER 21 IN GENEVA WITH THE CONSENSUS ADOPTION OF A FINAL DECLARATION--A GOAL THAT HAD ELUDED THE 1980 SECOND REVIEW CONFERENCE. THE FINAL DECLARATION REAFFIRMED THE PARTIES' SUPPORT FOR THE NPT AND THEIR BELIEF IN ITS ESSENTIALITY FOR INTERNATIONAL PEACE AND SECURITY.

THE NPT PROVIDES FOR A REVIEW CONFERENCE EVERY FIVE YEARS. THE PREVIOUS TWO CONFERENCES WERE BESET BY ACRIMONIOUS DEBATE AND CONFRONTATION. MANY FEARED THAT THIS CONFERENCE WOULD BE DEADLOCKED OVER THE ISSUES OF ARMS CONTROL AND DISARMAMENT (ARTICLE VI OF THE NPT). IN TWO YEARS OF INTENSE PREPARATION FOR THE CONFERENCE WE CAREFULLY ASSEMBLED THE U.S. CASE ON DISARMAMENT, MAKING IT CLEAR THAT WHILE WE WERE READY TO WORK HARD AND COOPERATIVELY TO ACHIEVE A CONSENSUS FINAL DECLARATION, WE DID NOT REGARD AGREEMENT ON SUCH A DOCUMENT AS THE TEST OF A SUCCESSFUL CONFERENCE. IN FACT, THE CONFERENCE'S MOST DIFFICULT ISSUES REVOLVED AROUND WIDE-SPREAD SUPPORT FOR A COMPREHENSIVE TEST BAN (CTB), AN IRAQI DRAFT RESOLUTION ON THE ISRAELI 1981 ATTACK ON ITS RESEARCH REACTOR, AND DEMANDS FOR A CESSATION OF NUCLEAR COOPERATION WITH ISRAEL AND SOUTH AFRICA.

WHILE STATING THE U.S. COMMITMENT TO THE GOAL OF A CTB, THE U.S. DELEGATION STRESSED ITS CONVICTION THAT DEEP AND VERIFIABLE REDUCTIONS IN EXISTING NUCLEAR ARSENALS

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A STRAIGHTFORWARD MANNER. ON THE ISRAELI ISSUE, IN THE
FACE OF STRONG U.S. RESISTANCE TO ANY CONFERENCE
CONDEMNATION OF ISRAEL, IRAQ WAS CONSTRAINED TO ACCEPT
FINAL DECLARATION LANGUAGE WHICH MERELY EXPRESSED THE
CONFERENCE'S "PROFOUND CONCERN" OVER THE ATTACK, WHILE
NOTING THE UN SECURITY COUNCIL RESOLUTION ADOPTED IN
RESPONSE TO THE ISRAELI ATTACK. ARAB AND AFRICAN
DELEGATIONS WERE SIMILARLY PERSUADED TO ACCEPT
LANGUAGE THAT MERELY NOTED THE CALLS OF MANY STATES FOR
A CUT OFF OF NUCLEAR ASSISTANCE TO ISRAEL AND SOUTH
AFRICA.

THE FINAL DOCUMENT AND THE OVERALL SUCCESS OF THE
CONFERENCE MEANT THE FURTHERANCE OF SEVERAL IMPORTANT
U.S. NON-PROLIFERATION OBJECTIVES. THE CONFERENCE
EXPRESSED STRONG SUPPORT FOR THE IAEA AND ITS SYSTEM OF
SAFEGUARDS AND DECLARED THAT THE COMMITMENT TO

NON-PROLIFERATION IS A MAJOR CONTRIBUTION TO REGIONAL
AND INTERNATIONAL SECURITY. ALL STATES WERE URGED TO
TAKE EFFECTIVE STEPS TOWARDS OBTAINING A COMMITMENT TO
FULL SCOPE SAFEGUARDS AS A CONDITION OF TRANSFER OF
NUCLEAR SUPPLIES TO NNWS AND THE CONFERENCE AFFIRMED
THAT THE NON-PROLIFERATION AND SAFEGUARDS COMMITMENTS
OF THE NPT PROVIDED AN ESSENTIAL FRAMEWORK FOR PEACEFUL
NUCLEAR COOPERATION.

IN MARKED CONTRAST TO THE ATMOSPHERE IN 1980, THE
SPIRIT OF THIS CONFERENCE WAS CONSTRUCTIVE, COOPERATIVE
AND GENERALLY UPBEAT. WHILE ALL WERE DISAPPOINTED AT
THE LACK OF PROGRESS ON NUCLEAR DISARMAMENT, THERE WAS
GENERAL SATISFACTION WITH THE PERFORMANCE OF THE TREATY
IN LIMITING THE PROLIFERATION OF NUCLEAR WEAPON
STATES. IN SHORT, THE CONFERENCE PROVIDED A STRONG
ENDORSEMENT OF THE NPT AND THE ENTIRE NON-PROLIFERATION
REGIME.

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11. (U) U.S. AND CANADA DISCUSS US NUCLEAR WASTE REPOSITORY SITES

A DELEGATION CONSISTING OF SEVEN PROGRAM EXPERTS FROM THE U.S. DEPARTMENT OF ENERGY AND HEADED BY MARTIN PROCHNIK, DIRECTOR OF OES/NTC, MET WITH A 17-MEMBER CANADIAN DELEGATION IN OTTAWA SEPTEMBER 26 FOR A SECOND ROUND OF DISCUSSIONS OF CANADIAN CONCERNS IN RESPECT TO THE U.S. NUCLEAR WASTE REPOSITORY PROGRAM. SEVEN FEDERAL DEPARTMENTS AND THE GOVERNMENT OF QUEBEC WERE REPRESENTED ON THE CANADIAN SIDE. THEY UNDERScoreD THE FACT THAT THIS HAD BECOME AN ISSUE OF SIGNIFICANT POLITICAL DIMENSION IN CANADA, DIRECTLY INVOLVING THREE MINISTERS.

THE CANADIANS WERE MOST CONCERNED THAT "INTERNATIONAL ISSUES" BE TREATED BY THE U'S' AS A DISTINCT FACTOR IN THE SCREENING PROCESS FOR CANDIDATE SITES AND THAT CANADIAN COMMENTS AND CONCERNS BE REFLECTED IN FUTURE SUITABILITY REPORTS AS THE NUMBER OF CANDIDATE SITES IS WINNOWNED DOWN.

THE U.S. SIDE COMMITTED ITSELF NOT TO CONSIDER CANDIDATE SITES "ADJACENT" TO THE BORDER SINCE FIELD WORK NEEDS TO BE DONE IN FUTURE SITE REVIEWS, AND WE WOULD NOT CONSIDER A SITE WHERE FIELD WORK WOULD HAVE TO TAKE PLACE ON CANADIAN TERRITORY. THE U.S. SIDE ALSO ASSURED THE CANADIANS THAT WE WOULD KEEP THEM INFORMED OF FURTHER DEVELOPMENTS IN THE SCREENING PROCESS ON A TIMELY BASIS AND THAT ADDITIONAL CONSULTATIONS WOULD TAKE PLACE AS NEEDED OR DESIRED.

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12. (C) IAEA GENERAL CONFERENCE, SEPTEMBER 23-27

ROUTINE BUSINESS AT THE ANNUAL IAEA GENERAL CONFERENCE IN VIENNA WAS UNEVENTFUL, BUT THERE WERE THREE SIGNIFICANT DEVELOPMENTS AFFECTING U.S. INTERESTS, FOR THE MOST PART IN A POSITIVE MANNER. IRAQ'S DECISION TO RENEGE ON A CAREFULLY NEGOTIATED AGREEMENT UNDER THE SUPERVISION OF IAEA DIRECTOR GENERAL BLIX, WHICH WOULD HAVE SETTLED THE DISPUTE ABOUT ISRAEL'S BOMBING OF THE OSIRAK REACTOR, BACKFIRED ON BAGHDAD. AN IRAQI MOTION

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TO IMPLEMENT SANCTIONS AGAINST ISRAEL WAS DEFEATED AS
IRAQ COULD NOT MUSTER THE REQUIRED TWO-THIRDS MAJORITY
(40-31-19)' ANOTHER POSITIVE DEVELOPMENT WAS CHINA'S
ANNOUNCEMENT THAT IT WOULD NEGOTIATE A VOLUNTARY
SAFEGUARDS OFFER WITH THE IAEA TO OPEN SOME OF ITS
NUCLEAR FACILITIES TO INSPECTION (SEE PARA 13 BELOW).

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WE WERE ONLY PARTIALLY SUCCESSFUL ON A
BLACK AFRICAN-SPONSORED RESOLUTION CALLING FOR IAEA
MEMBER STATES TO TERMINATE ALL NUCLEAR COOPERATION WITH
SOUTH AFRICA AND RESTRICTING PRETORIA'S REPRESENTATION
ON CERTAIN EXPERT MEETINGS IN THE IAEA DEALING WITH
NAMIBIAN URANIUM. THE U.S. ABSTAINED ON THE RESOLUTION
AS A WHOLE. DEPUTY ENERGY SECRETARY BOGGS CALLED FOR
AND OBTAINED A PARAGRAPH BY-PARAGRAPH VOTE, VOTED NO ON
THE SPECIFIC PARAGRAPH CALLING FOR THE TERMINATION OF
ALL NUCLEAR COOPERATION, AND MADE A STATEMENT
EXPLAINING OUR ABSTENTION. DESPITE THESE EFFORTS, THE
OBJECTIONABLE PARAGRAPH WAS RETAINED AND THE RESOLUTION
PASSED.

13. (LOU) PRC OFFERS TO ACCEPT IAEA SAFEGUARDS
IN HIS SPEECH TO THE INTERNATIONAL ATOMIC ENERGY
AGENCY'S ANNUAL GENERAL CONFERENCE, ZHOU PING (HEAD OF
THE PRC DELEGATION) ANNOUNCED THAT "THE CHINESE
GOVERNMENT HAS DECIDED TO VOLUNTARILY OFFER TO PLACE
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SOME OF ITS CIVILIAN NUCLEAR INSTALLATIONS UNDER IAEA'S
SAFEGUARDS AT AN APPROPRIATE TIME AND WILL HAVE
CONSULTATIONS WITH THE AGENCY ON THIS MATTER. HERE, I
WOULD LIKE TO POINT OUT WITH EMPHASIS THAT THIS
DECISION OF THE CHINESE GOVERNMENT WAS MADE IN LINE
WITH CHINA'S INDEPENDENT FOREIGN POLICY. IT IS NOT THE
RESULT OF ANY BILATERAL NEGOTIATIONS."

THIS VOLUNTARY OFFER IS A POSITIVE DEVELOPMENT, BOTH
WITH RESPECT TO IAEA SAFEGUARDS AND FOR THE US/PRC
AGREEMENT FOR NUCLEAR COOPERATION, WHICH IS NOW BEFORE
CONGRESS. THE POLITICAL SYMBOLISM IS SIGNIFICANT SINCE
ALL FIVE NUCLEAR WEAPONS STATES (CHINA, FRANCE, THE
U.K., THE USSR AND THE U.S.) WILL HAVE OPENED
FACILITIES TO IAEA INSPECTION, DEMONSTRATING TO
NON-NUCLEAR WEAPONS STATES THAT INTERNATIONAL
SAFEGUARDS ARE NOT DISCRIMINATORY AND DO NOT IMPOSE ANY
UNDUE COSTS OR RISKS TO COMMERCIAL INFORMATION.

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THE CHINESE STATEMENT DOES NOT INDICATE WHICH NUCLEAR FACILITIES MAY BE OFFERED FOR IAEA SAFEGUARDS, BUT GIVEN THE NASCENT STATE OF THE PRC'S CIVIL NUCLEAR PROGRAM, THIS IS TO BE EXPECTED. IT MAY WELL BE THAT THE PRC PERCEIVES THIS VOLUNTARY OFFER AS A MECHANISM TO APPLY IAEA SAFEGUARDS TO IMPORTED TECHNOLOGY AND NUCLEAR MATERIALS, AS A NUMBER OF COUNTRIES HAVE REQUESTED.

14. (U) POLICY GUIDELINES FOR POSTS' 1986 REPORTING ON NUCLEAR EXPORT AND NON-PROLIFERATION ISSUES.

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SELECTED POSTS HAVE BEEN PROVIDED SEPARATELY WITH CLASSIFIED REPORTING REQUESTS FROM OES/N, AS PART OF THE CURRENT PROCESS OF PREPARING POST REPORTING PLANS FOR 1986. IN CONNECTION WITH THIS PROCESS, OES/N PROVIDED THE FOLLOWING "U.S. NUCLEAR EXPORT AND NON-PROLIFERATION POLICY GUIDELINES" WHICH SHOULD BE OF GENERAL INTEREST TO ALL SCIENCE OFFICERS:

AS BASIC TENETS OF U.S' NUCLEAR EXPORT AND NON-PROLIFERATION POLICY, WE STRIVE TO HALT THE SPREAD OF NUCLEAR WEAPONS AND GUIDE NUCLEAR DEVELOPMENT EXCLUSIVELY TOWARD PEACEFUL ENDS. WE ARE WILLING TO SHARE OUR DEVELOPMENTS IN THE CIVIL USES OF NUCLEAR ENERGY IN EXCHANGE FOR APPROPRIATE COMMITMENTS MEETING THE REQUIREMENTS OF THE NUCLEAR NON-PROLIFERATION ACT OF 1978 AIMED AT LIMITING THE APPLICATION OF NUCLEAR TECHNOLOGY TO PEACEFUL PURPOSES. THE U.S. SUPPORTS ADHERENCE TO THE TREATY ON THE NON-PROLIFERATION OF NUCLEAR WEAPONS (NPT) AND THE TREATY FOR THE PROHIBITION OF NUCLEAR WEAPONS IN LATIN AMERICA (TREATY OF TLATELOLCO). THE U.S. STRONGLY SUPPORTS AND WORKS WITH OTHER NATIONS TO STRENGTHEN THE INTERNATIONAL ATOMIC ENERGY AGENCY (IAEA) AND ITS SAFEGUARDS SYSTEM' IAEA SAFEGUARDS SERVE AS A DETERRENT TO DIVERSION OF NUCLEAR MATERIAL FOR USE IN NUCLEAR WEAPONS OR NUCLEAR EXPLOSIVE DEVICES AND PROVIDE A SYSTEM OF ENSURING THAT NUCLEAR MATERIALS AND EQUIPMENT ARE USED ONLY FOR PEACEFUL PURPOSES. THE U.S. CONTINUES TO INHIBIT THE TRANSFER OF SENSITIVE NUCLEAR MATERIAL, EQUIPMENT, AND

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OCEANS AND FISHERIES AFFAIRS
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15. (U) DISCOVERY OF THE TITANIC.

THE DISCOVERY OF THE TITANIC AND THE RESULTING
WORLDWIDE PRESS COVERAGE HAS PROMPTED SEVERAL U.S.
REPRESENTATIVES TO INTRODUCE LEGISLATION DIRECTING THE
DEPARTMENT OF STATE TO ENTER INTO DISCUSSIONS WITH
OTHER GOVERNMENTS WITH A VIEW TOWARD DESIGNATING THE
TITANIC AS A MARITIME MEMORIAL AND COORDINATING
INTERNATIONAL MEASURES RELATED TO THE VESSEL. THE
DEPARTMENT IS CURRENTLY REVIEWING THE PROPOSED
LEGISLATION AND SOLICITING THE VIEWS OF KEY COUNTRIES
ON WHETHER IT WOULD BE ADVANTAGEOUS TO WORK ON A
MULTILATERAL ARRANGEMENT FOR PROTECTION OF THE TITANIC
THROUGH THE INTERNATIONAL MARITIME ORGANIZATION. THE
OBJECTIVE OF THE PROPOSED LEGISLATION WOULD BE TO
PROVIDE FOR REASONABLE RESEARCH, EXPLORATION AND, IF
APPROPRIATE, SALVAGE ACTIVITIES, THROUGH MULTILATERAL
AGREEMENT. THE PROPOSED LEGISLATION INCLUDES A
DISCLAIMER OF EXTRATERRITORIAL SOVEREIGNTY, SO THAT IF
ENACTED THE U.S. WOULD NOT ASSERT SOVEREIGNTY OR
JURISDICTION OVER, OR THE OWNERSHIP OF, ANY MARINE
AREAS, THE VESSEL OR ANY OF ITS CARGO, UNLESS OTHERWISE
SUBJECT TO U.S. JURISDICTION.

16. (C) CANADIAN STATEMENT ON ARCTIC SOVEREIGNTY.

ON SEPTEMBER 10, 1985' THE CANADIAN GOVERNMENT ISSUED A
STATEMENT OF CANADIAN SOVEREIGNTY OVER THE ENTIRE
CANADIAN ARCTIC ISLANDS AND INTERVENING WATERS AND DREW
STRAIGHT BASELINES, CLAIMING ALL THE ENCLOSED WATERS,
INCLUDING THE NORTHWEST PASSAGE AS INTERNAL WATERS.
THE STATEMENT WILL GO INTO EFFECT JANUARY 1986. ON
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SEPTEMBER 19 U.S. OFFICIALS MET WITH A CANADIAN DELEGATION CHAIRED BY CANADIAN EXTERNAL AFFAIRS LEGAL ADVISER LEGAULT' THE CANADIANS PRESENTED TEIR CLAIM AND ANSWERED QUESTIONS POSED BY SEVERAL AFFECTED U.S. AGENCIES. THE PASSAGE OF THE U.S. COAST GUARD ICEBREAKER POLAR SEA THROUGH THE CANADIAN ARCTIC IN AUGUST GAVE RISE TO A PUBLIC OUTCRY IN CANADA AND PROMPTED THE ENSUING GOVERNMENT STATEMENT. THE MATTER IS CURRENTLY UNDER INTERAGENCY REVIEW.

17. (U) FIRST U.S.-CANADA PACIFIC SALMON COMMISSION MEETING

CHARLES K. WALTERS AND BARBARA BADEN (OES/OFA) ATTENDED THE INAUGURAL U.S.-CANADA PACIFIC SALMON COMMISSION MEETING IN SEATTLE, WASHINGTON, SEPTEMBER 25-27, 1985. THE TREATY CREATING THE COMMISSION WAS SIGNED BY PRESIDENT REAGAN AND PRIME MINISTER MULRONEY IN MARCH 1985 AFTER NEARLY 15 YEARS OF NEGOTIATIONS. ITS PRIMARY PURPOSE IS TO SET LEVELS OF SALMON INTERCEPTIONS AND TO REBUILD CERTAIN OVER-HARVESTED STOCKS. THE TREATY ALSO ESTABLISHED FISHING REGIMES FOR SPECIFIC WEST COAST FISHERIES INVOLVING SALMON INTERCEPTIONS.

THE U.S. COMMISSIONERS-DESIGNATE ARE DAVID COLSON (STATE DEPARTMENT)' DON COLLINGSWORTH (ALASKA COMMISSIONER FOR FISHERIES), BILL WILKERSON (DIRECTOR, WASHINGTON DEPARTMENT OF FISHERIES) AND TIM WAPATO (REPRESENTATIVE OF 24 TREATY INDIAN TRIBES).

THE BILATERAL COMMISSION STAFF WILL BE LOCATED IN VANCOUVER, B.C., AND THE U.S. SECTION WILL BE LOCATED IN SEATTLE, WASHINGTON.

18. (U) INDIAN OCEAN MARINE AFFAIRS COOPERATION CONFIDENTIAL

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(IOMAC)

DR. HIRAN JAYEWARDENE, CONVENER OF THE IOMAC CONFERENCE HELD IN COLOMBO LAST JULY, VISITED OES ON AUGUST 30 TO EXCHANGE VIEWS ON POSSIBLE FUTURE DIRECTIONS AND PROGRAM IMPLEMENTATION UNDER THE IOMAC INITIATIVE.

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NOAA AND U.S. GEOLOGICAL SURVEY REPRESENTATIVES ALSO
JOINED IN THE DISCUSSION OF PROGRAM COOPERATION
POSSIBILITIES. IMPLEMENTATION IS EXPECTED TO BEGIN
WITH RELATIVELY MODEST INITIATIVES IN TECHNICAL
TRAINING, DATA EXCHANGE, AND CO-OPERATIVE RESEARCH.

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ON THE POLITICAL SIDE, DR. JAYEWARDENE WAS CONFIDENT
THAT INDIA, WHICH BOYCOTTED THE JULY MEETING, COULD
SOON BE PERSUADED TO PARTICIPATE IN IOMAC. THE NEXT
CONFERENCE, AT THE MINISTERIAL LEVEL, IS NOW SCHEDULED
FOR JULY 1986.

19. (U) U.S.-SPANISH MARINE SCIENCE COOPERATION

TWO SUCCESSFUL SEMINARS WERE HELD IN LATE SEPTEMBER AND
EARLY OCTOBER UNDER THE AUSPICES OF THE U.S.-SPAIN S AND T
PROGRAM. THE FIRST, ON THE SUBJECT OF "CANARY ISLANDS
FISHERIES OCEANOGRAPHIC AND REMOTE SENSING TECHNIQUE
DEVELOPMENT UTILIZING SATELLITE BASED DATA" WAS JOINTLY
SPONSORED BY THE NATIONAL ENVIRONMENTAL SATELLITE,
DATA, AND INFORMATION SERVICE (NESDIS) OF NOAA AND THE
CENTRO DE TECNOLOGIAS PESQUERAS. THE OTHER, WHICH
DEALT WITH "POTENTIAL APPLICATION OF NEW TECHNIQUES IN
THE STUDY OF RECRUITMENT OF PELAGIC COASTAL FISHERIES
ON THE IBERIAN SHELF" WAS SPONSORED BY THE NATIONAL
MARINE FISHERIES SERVICE (NMFS) OF NOAA AND THE
INSTITUTO ESPANOL DE OCEANOGRAFIA. PROPOSALS FOR TWO
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RELATED RESEARCH PROJECTS ARE BEING COMPLETED DURING
OCTOBER AND WILL BE CONSIDERED FOR FUNDING NEXT YEAR BY
THE JOINT COMMITTEE FOR S AND T COOPERATION. AMB.
NEGROPONTE IS CO-CHAIRMAN OF THE COMMITTEE, ALONG WITH
LUIS CASANOVA OF THE SPANISH FOREIGN MINISTRY.

AT THE CONCLUSION OF THE SECOND SEMINAR
WILLIAM L. SULLIVAN, JR. (OES/OMS) AND
DR. ROBERT A. PEDRICK (NATIONAL MARINE FISHERIES
SERVICES) VISITED MADRID ON OCTOBER 4 TO PROMOTE
INCREASED AND IMPROVED COOPERATION BETWEEN SPAIN AND
THE U.S. IN MARINE SCIENCE. AT THE FOREIGN MINISTRY
AND THE INSTITUTO ESPANOL DE OCEANOGRAFIA DISCUSSIONS
WERE HELD ON ORGANIZING A SEMINAR ON LOW LEVEL
RADIOACTIVE WASTE DISPOSED IN THE OCEAN, AND THE
POSSIBILITY OF ANOTHER SEMINAR ON SEABED DISPOSAL OF
HIGH LEVEL WASTES. PROGRESS WAS ALSO MADE ON

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DEVELOPING A SERIES OF THREE SEMINARS ON GENERAL
U.S.'SPANISH MARINE SCIENCE COOPERATION TO EXPAND THE
FLOW OF INFORMATION AND TO DEVELOP NEW IDEAS FOR
EXPANDED OR IMPROVED COOPERATIVE MARINE SCIENTIFIC
RESEARCH'

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20. (U) U.S.-CANADA: EXPEDITING MARINE RESEARCH
CLEARANCES

DUE TO THE LARGE PERCENTAGE OF TOTAL U.S. RESEARCH
VESSEL APPLICATIONS REQUESTING PERMISSION TO CONDUCT
MARINE RESERCH IN CANADIAN WATERS (20 PERCENT) AND THE
PREDOMINANCE OF CANADIAN REQUESTS (90 PERCENT) IN TOTAL
FOREIGN APPLICATIONS FOR PERMISSION TO CONDUCT MARINE
RESEARCH IN U.S. WATERS, WILLIAM ERB, DIRECTOR, OFFICE
OF MARINE SCIENCE AND TECHNOLOGY AFFAIRS, VISITED THE
CANADIAN DEPARTMENT OF EXTERNAL AFFAIRS TO DISCUSS A
PROCEDURE WHICH WOULD PROVIDE FOR DIRECT COMMUNICATIONS
ON SUCH REQUESTS BETWEEN THAT DEPARTMENT AND THE U'S.
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DEPARTMENT OF STATE. THE NEW PROCEDURE IS EXPECTED TO
BE INTRODUCED SOON.

POPULATION AFFAIRS

21. (U) U.S. WITHHOLDS 10 MILLION DOLLARS FROM UNFPA
UNDER RECENTLY ENACTED LEGISLATION, AID IS REQUIRED TO
WITHHOLD FUNDING IF THE UN FUND FOR POPULATION
ACTIVITIES (UNFPA) IS FOUND "TO SUPPORT OR PARTICIPATE
IN THE MANAGEMENT OF A PROGRAM OF COERCIVE ABORTION OR
INVOLUNTARY STERILIZATION." ON SEPTEMBER 25, AID
ADMINISTRATOR MCPHERSON ANNOUNCED THAT, PURSUANT TO THE
AUTHORITY DELEGATED TO HIM, HE HAD CONCLUDED THAT
"THERE IS SUFFICIENT EVIDENCE TO INDICATE THAT UNFPA
PARTICIPATES IN THE MANAGEMENT OF THE CHINA FAMILY
PLANNING PROGRAM AND THAT IMPLEMENTATION OF CHINA'S
ONE-CHILD-ONE-FAMILY POLICY HAS RESULTED IN THESE
ABUSES, " I.E., COERCIVE ABORTION OR INVOLUNTARY
STERILIZATION. HE THEREFORE ANNOUNCED THAT THE 10
MILLION DOLLARS EARMARKED FOR FISCAL YEAR 1985 IN THE
CONTINUING RESOLUTION FOR THE UNFPA WILL NOT BE OBLIGATED
FOR THAT ORGANIZATION. UNFPA EXECUTIVE DIRECTOR SALAS
IMMEDIATELY TOOK ISSUE WITH AID'S CONCLUSION, NOTING
THAT CHINA HAD REFUTED CHARGES OF COERCION. SALAS
SUBSEQUENTLY MET WITH REPRESENTATIVES OF THE MAJOR

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DONOR COUNTRIES AND THE UNFPA GOVERNING COUNCIL, AS
WELL AS WITH UNFPA STAFF IN NEW YORK, TO DISCUSS
POSSIBLE FUTURE FINANCIAL AND PROGRAM RAMIFICATIONS IF
THE U.S. FAILS TO CONTRIBUTE TO THE UNFPA IN FY-86. IT
SHOULD BE NOTED THAT NO, REPEAT NO, DECISION ABOUT U'S.
FUNDING FOR UNFPA IN FY-86 IS LIKELY TO BE MADE FOR
SOME TIME.

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SCIENCE AND TECHNOLOGY AFFAIRS

22. (U) CONFERENCE OF SCIENCE COUNSELORS AND ATTACHES

THE CONFERENCE OF SCIENCE COUNSELORS AND ATTACHES HELD
IN THE DEPARTMENT ON SEPTEMBER 30 AND OCTOBER 1 WAS A
RESOUNDING SUCCESS, PART OF AN ONGOING PROCESS TO KEEP
OUR OVERSEAS REPRESENTATIVES ATTUNED TO THE
INTERNATIONAL SCIENCE AND TECHNOLOGY INTERESTS OF THE
U.S. GOVERNMENT' WE WERE FORTUNATE IN HAVING AN
EXCELLENT PROGRAM FEATURING PRESENTATIONS BY MANY OF
THE TOP S AND T POLICY-MAKERS IN WASHINGTON, INCLUDING THE
SCIENCE ADVISOR TO THE PRESIDENT, THE PRESIDENT OF THE
NATIONAL ACADEMY OF SCIENCES, THE CHIEF EXECUTIVE
OFFICER OF THE AMERICAN ASSOCIATION FOR THE ADVANCEMENT
OF SCIENCE, AS WELL AS THE ADMINISTRATORS AND
DIRECTORS, OR THEIR PRINCIPAL DEPUTIES, FROM THE
FOLLOWING AGENCIES AND PROGRAMS: EPA, NASA, NIH, NSF,
THE STRATEGIC DEFENSE INITIATIVE ORGANIZATION (SDIO),
AND DOE'S OFFICE OF ENERGY RESEARCH. OTHER
PARTICIPANTS IN THE PROGRAM INCLUDED: THE UNDER
SECRETARY OF STATE FOR SECURITY ASSISTANCE' SCIENCE AND
TECHNOLOGY; THE U.S. COORDINATOR AND DIRECTOR OF THE
BUREAU OF INTERNATIONAL COMMUNICATIONS AND INFORMATION
POLICY; THE SENIOR ASSISTANT ADMINISTRATOR OF AID FOR
SCIENCE AND TECHNOLOGY; AND THE NATIONAL INTELLIGENCE
OFFICER FOR SCIENCE AND TECHNNLOGY (CIA).
REPRESENTATIVES OF NOAA AND THE BUREAUS OF INTELLIGENCE
AND RESEARCH (INR) AND ECONOMICS AND BUSINESS AFFAIRS
(EB), ALSO MADE SIGNIFICANT CONTRIBUTIONS TO THE
SUBSTANCE AND SUCCESS OF THE CONFERENCE.

ONE OF THE MANY HIGHLIGHTS OF THE TWO-DAY PROGRAM WAS A
SESSION ON CAPITOL HILL ORGANIZED BY REP. DON FUQUA
(DEM., FLORIDA), CHAIRMAN OF THE HOUSE COMMITTEE ON
SCIENCE AND TECHNOLOGY, IN WHICH HE AND MANUEL LUJAN

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(REP', NEW MEXICO), RANKING MINORITY MEMBER OF THE S AND T COMMITTEE, PARTICIPATED. PARTICIPANTS ALSO HAD AN OPPORTUNITY TO MEET THEIR FOREIGN COUNTERPARTS FROM EMBASSIES IN WASHINGTON AT AN 8TH FLOOR RECEPTION.

WE PLAN TO CONVENE ANOTHER CONFERENCE IN WASHINGTON MAY 19-21, 1986.

CHANGES IN THE BUREAU

23. (U) AMB OSTRANDER NAMED POPULATION COORDINATOR

AMB. NANCY OSTRANDER, A CAREER FOREIGN SERVICE OFFICER, BECAME THE DEPARTMENT'S COORDINATOR FOR POPULATION AFFAIRS (OES/CP) ON SEPTEMBER 23. SHE HAS SERVED AS U.S. AMBASSADOR TO SURINAME (1978-80), FOREIGN SERVICE INSPECTOR (1982-84), AND, MOST RECENTLY, DIPLOMAT-IN-RESIDENCE, INDIANA UNIVERSITY/PURDUE UNIVERSITY AT INDIANAPOLIS.

24. (U) AAAS FELLOWS JOIN OES

GERALD E. WAGNER, OES/SCT, AND TIMOTHY E. BRAND, OES/OPA' HAVE JOINED THE BUREAU AS 1986 SCIENCE, ENGINEERING AND DIPLOMACY FELLOWS. IN 1980 OES, IN CONJUNCTION WITH THE AMERICAN ASSOCIATION FOR THE ADVANCEMENT OF SCIENCE (AAAS)' ESTABLISHED THIS FELLOWSHIP PROGRAM IN ORDER TO GIVE INDIVIDUALS WHO HAVE ALREADY SHOWN POTENTIAL FOR ADVANCEMENT IN SCIENTIFIC AND TECHNOLOGICAL FIELDS THE OPPORTUNITY TO GAIN FIRST-HAND KNOWLEDGE AND EXPERIENCE IN DEALING WITH THE INTERRELATIONSHIPS BETWEEN SCIENCE, TECHNOLOGY AND FOREIGN AFFAIRS. LINDA E. KUPFER, THE 1985 AAAS

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FELLOW, IS STAYING IN THE BUREAU FOR AN ADDITIONAL THREE YEARS TO CONTINUE HER WORK IN OES/SCT. ARMACOST

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